## Roswell Park Cancer Institute Corporation Section 203 Budget Filing Fiscal Year 2021 - 2022 PROPOSED





# Public Authority Relationship with Unit of Government

#### Roswell Park Comprehensive Cancer Center

The institute was founded in 1898 and became a State Institute in 1911. In 1971, it was one of the first three institutions certified as a comprehensive cancer center by the National Cancer Institute. As such, it is committed to combat cancer through basic research, clinical research and treatment, and professional and public education. Presently, there are 49 such centers designated in the United States. The institute is a 133 licensed bed facility and an ambulatory care center containing 15 multidisciplinary care centers with a staff of over 3,200 members, including clinical staff physicians, residents, fellows, and research staff. The primary physical plant covers several city blocks in downtown Buffalo.

The operation of the Institute transferred from the New York Department of Health to the RPCI Corporation on January 1, 1999. In order to meet the demands of the changing health care marketplace and to promote the strengths and capabilities of the Institute, Chapter 5 of the Laws of 1997 added a new Title 4 to Article 10-c of the Public Authorities Law authorizing the RPCI Corporation. This legislative authorization was intended to change the Institute's governance structure to afford it market and managerial flexibility. Among the special powers granted by the legislation to the Corporation were the powers to contract with the State to operate, manage, superintend and control the Institute, and to establish, collect, and adjust fees, rental and other charges in connection with the operation of the Institute.

Pursuant to subdivision 2 of Section 403 of the Public Health Law, added by such chapter, the Department of Health, acting on behalf of the State, entered into an Operating Agreement with RPCI Corporation pursuant to which operating responsibility for the Institute was transferred to RPCI Corporation effective January 1, 1999, and giving RPCI Corporation substantial independence operating the Institute, including the power to establish operating budgets, to establish and implement strategic business plans, to create subsidiary and affiliated entities, to enter into affiliations and alliances with other health care providers and to establish, collect and adjust fees, rentals and other charges in connection with the operation of the Institute.

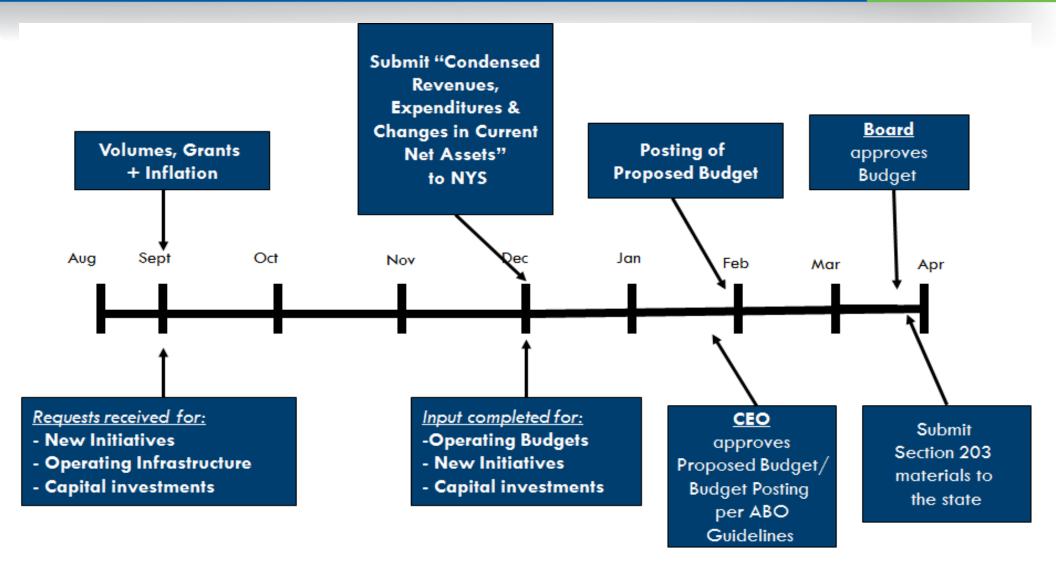
Revenues generated by the Corporation as a result of operating the Institute are considered to be revenues of the State for the purpose of its bond payment, and are required to be deposited into the Roswell Park Cancer Institute Debt Service Account of the Health Income Fund for payment of debt service on the Bonds. The Department of Health retains responsibility for paying debt service on the Bonds. After allowing for accumulation of a debt service reserve for the Institute, the remaining revenues are transferred to Roswell Park Cancer Institute Income Account of the Health Income Fund. After allowing for a balance for refunds these revenues are, in turn, transferred to RPCI Corporation.

RPCI Corporation's responsibility is to ensure the fiscal and programmatic integrity of the facility. To achieve this objective, the Corporation has updated the strategic plan for the Institute which includes major programmatic and scientific, as well as, fiscal goals. Some of the key goals include the recruitment of top-tier clinical and scientific talent; developing a methodology to monitor the effectiveness of programs and faculty; enhancing financial viability through revenue and expense controls; building a strong and profitable biotechnology transfer program in collaboration with peer facilities; emphasis on clinical and translational research; as well as developing and implementing new clinical trials and establishing a cancer disease management and clinical outcomes program.

The Institute is a formally designated unit of the Graduate School of the University of New York at Buffalo and has numerous affiliation agreements with other educational institutions and hospitals. Training provided by the Institute under these arrangements includes medical, nursing and medical research.

### Roswell Park Budget Process Timeline

203.6(b)



## **Budget Assumptions**

- Revenue assumptions:
  - Base volumes (includes recovery from Covid-19 clinical slowdown)
    - Admits 9.5%
    - Days 9.0%
    - Outpatient Visits 11.1%
  - Rate assumptions
    - Payer rates as negotiated
    - Governmental payer rates per regulations
- Sources of revenues:
  - Includes private and governmental contracts, grants and donations, and funding from New York State
- Staffing:
  - At current levels, adjusted for productivity standards, new initiatives, strategic research initiatives and infrastructure
- Future collective bargaining costs:
  - Bargaining unit increases for FY22 include Step and COLA per negotiated contracts

203.6(c)

## Budget Assumptions (cont.)

#### Inflation:

- Salaries Steps and COLA factored in as previously noted
- Fringe Benefits increased consistent with salaries
- Pharmaceuticals (inflation, utilization, new therapies) ~14.5%
- Medical supplies, blood products, office supplies, purchased services +2.1%
- Programmatic Goals:
  - Continued expansion of local community presence
  - Implementation of Roswell Park's strategic plan, including
    - Expand CAR-T cell therapy as new treatments options become available for patients
    - Expand access to Roswell Park through WNY and statewide collaborative opportunities
    - Structure an innovative cancer program to deliver transformational science, including Immunotherapy and personalized medicine
  - Implementation of strategic research initiatives
  - Expand capabilities for commercializing Roswell Park innovations
  - Significant capital investment to upgrade existing IT systems, expand capacity and maintain currency for clinical technology

203.6(c)

## Challenges and Obstacles — External Forces

- NYS budget challenges due to Covid-19
- Strategic Research Initiatives
  - Increasing costs and competition
  - Delays or changes to strategic research initiatives may impact budget projections
- Continued Uncertainty of Federal Budget
  - NCI Funding
  - Medicare & Medicaid reimbursement
  - DSH funding
- Managed Care
  - Increasing role of national insurance companies for commercial and Medicare Advantage plans
  - Increasing use of limited and tiered networks and ACO's
  - Benefit designs continue to require higher cost share (copays/coinsurance/deductible) for patients for certain services
- Increasing cost and liability for post retirement health (OPEB) benefit

## Challenges and Obstacles — External Forces (cont.)

- Required labor rate increases outpacing healthcare reimbursement increases
- Physical capacity to meet demand for clinical services
- Ability to invest in accordance with strategic plan
- Potential migration from hospital-based care to outpatient facilities

203.6(d)

## Budgeted Revenues, Expenditures and Changes in Current Net Assets (in 000's)

#### 203.6(e)/203.6(g)

REVENUE & FUNDING SOURCES	.ast Year (Actual) FY20		irrent Year stimated) FY21	Proposed Budget FY22	Proposed FY23	Proposed FY24	Proposed FY25
Operating Revenues							
Charges for Services	\$ 806,132	\$	821,530	\$ 914,258	\$ 1,008,871	\$ 1,057,116	\$ 1,133,314
Other Operating revenues	21,872		20,123	21,759	25,280	25,453	26,475
Non-operating Revenues							
Investment earnings	17,347		2,695	1,460	1,796	2,292	3,817
State subsidies/grants	102,607		87,368	102,607	102,607	102,607	102,607
Federal subsidies/grants	_		9,303	4,397	_	—	_
Total Revenues and Funding Sources	\$ 947,958	\$	941,019	\$ 1,044,481	\$ 1,138,554	\$ 1,187,468	\$ 1,266,213
EXPENDITURES							
Operating expenditures							
Salaries and Wages	\$ 298,463	\$	313,499	\$ 351,182	\$ 372,956	\$ 388,412	\$ 404,156
Other Employee Benefits	88,113		90,849	102,240	109,182	115,375	122,127
Professional Services and Contracts	109,004		112,034	121,260	131,021	134,399	135,975
Supplies and Materials	325,628		335,361	372,725	422,006	457,389	490,291
Other operating expenditures	6,817		9,178	8,475	9,597	9,970	10,307
Non-operating expenditures							
Payment of principal on bonds and financing							
arrangements	18,484		18,771	19,084	19,350	18,977	16,285
Interest and other fiscal charges on debt	2,451		1,978	1,559	1,266	916	574
Capital asset outlay	40,783		45,366	56,112	66,587	54,902	47,719
Miscellaneous	(9,973)	)	_	5,000		—	—
Total Expenditures	\$ 879,769	\$	927,036	\$ 1,037,638	\$ 1,131,965	\$ 1,180,339	\$ 1,227,434
Capital Contributions	3,114		4,247	5,550	6,800	350	200
"Excess (deficiency) of revenues and capital contributions over expenditures"	\$ 71,302	\$	18,230	\$ 12,393	\$ 13,389	\$ 7,479	\$ 38,979

### Cash Flow Projections (in millions)

	Pro	ojected Budgeted		Budgeted	Budgeted	Budgeted	
	F	FY21	FY22	FY23	FY24	FY25	
Excess/(Deficiency) of revenues and capital contributions over expenditures	\$	18.2	\$ 12.4	\$ 13.4	\$ 7.5	\$ 39.0	
Other Changes in Unrestricted Cash		(23.5)	(12.4)	(22.2)	(1.5)	(12.5)	
Cash Impact from Operations	\$	(5.3)	\$ —	\$ (8.9)	\$ 6.0	\$ 26.5	

### Projected Operating Revenues -- Net Patient Service Revenue (Charges for Services) (in 000's)

### 203.5(d)

	 FY21	FY22	FY23	FY24	FY25
	Projected	Budget	Budget	Budget	Budget
Volume Statistics	 -			-	
New to Center	11,144	13,370	13,963	14,326	14,608
Admits	5,239	5,735	6,041	6,220	6,340
Days	41,582	45,339	46,873	48,172	49,112
Visits	265,162	294,614	314,259	323,791	329,602
Direct Patient Service Revenue					
RPCI IP Revenue	\$ 236,686	\$ 272,082	\$ 290,481 \$	302,492 \$	316,179
RPCI OP Revenue	476,460	519,198	586,520	618,367	675,740
Other	47,768	59,282	61,584	63,776	65,903
RPCI Total	\$ 760,914	\$ 850,562	\$ 938,585 \$	984,635 \$	1,057,822
CPP IP Revenue	\$ 17,381	\$ 20,263	\$ 22,491 \$	24,868 \$	27,401
CPP OP Revenue	47,285	51,101	55,755	58,019	58,951
CPP Total	\$ 64,666	\$ 71,364	\$ 78,246 \$	82,887 \$	86,352
Total Direct Patient Service Revenue	\$ 825,580	\$ 921,926	\$ 1,016,831 \$	1,067,522 \$	1,144,174
Other RPCI Patient Service Revenue	\$ 5,835	\$ 1,143	\$ 1,690 \$	(135) \$	87
Other CPP Patient Service Revenue	 700	700	700	700	700
Total Other Patient Service Revenue	\$ 6,535	\$ 1,843	\$ 2,390 \$	565 \$	787
Total Net Patient Service Revenue	\$ 832,115	\$ 923,769	\$ 1,019,221 \$	1,068,087 \$	1,144,961
RPCI Provision for Bad Debts	\$ 11,235	\$ 10,500	\$ 11,317 \$	11,942 \$	12,637
CPP Provision for Bad Debts	 970	785	861	912	950
Total Provision for Bad Debts	\$ 12,205	\$ 11,285	\$ 12,178 \$	12,854 \$	13,587
Total Net Patient Service Revenue Net of Provision for Bad Debt	\$ 819,910	\$ 912,484	\$ 1,007,043 \$	1,055,233 \$	1,131,374
Grants and Contracts	1,621	1,776	1,829	1,884	1,940
Total Charges for Services	\$ 821,530	\$ 914,258	\$ 1,008,871 \$	1,057,116 \$	1,133,314

## Projected Operating Revenues — Other Operating Revenue (in 000's)

		FY21	FY22	FY23	FY24	FY25
<u>(in thousands)</u>	Pr	ojected	Budget	Budget	Budget	Budget
Cafeteria	\$	1,210 \$	1,212 \$	1,224 \$	1,236 \$	1,249
Parking		2,432	2,532	2,734	2,761	2,789
Rebates (VHA/Utilities)		2,356	2,403	2,427	2,451	2,475
RPCIO		4,099	3,110	3,502	3,528	3,555
Network Affiliations, Agreements & Partnerships		6,063	7,691	7,807	7,926	8,047
LSB - UB Reimbursement		1,000	1,000	1,010	1,020	1,030
Rental Income		85	100	101	102	103
Aids Hotline		153	153	155	156	158
New Programs funded through Alliance		2,041	2,329	2,586	1,736	1,530
WNY Partnership / Rest of NY Initiatives		15	563	3,051	3,834	4,820
All Other		670	667	684	702	720
Projected Operating Revenues	\$	20,123 \$	21,759 \$	25,280 \$	25,453 \$	26,475

## Salary & Fringe and Non Personnel Service Operating Expense (in 000's)

	FY21		FY22 FY23		FY24	FY25
	F	Projected	Budget	Budget	Budget	Budget
<u>Salaries</u>						
Salaries and Wage Costs	\$	313,499 \$	351,182 \$	372,956 \$	388,412 \$	404,156
TOTAL Personnel Service Expense	\$	313,499 \$	351,182 \$	372,956 \$	388,412 \$	404,156
<u>Fringe</u>						
NYS Pension Expense & TIAA CREF	\$	30,610 \$	34,797 \$	36,727 \$	38,284 \$	39,921
Health Insurance: Active		25,829	26,840	28,987	31,306	33,811
Health Insurance: OPEB Payments		10,781	11,955	12,881	13,847	14,999
Other Fringe		23,630	28,649	30,586	31,938	33,396
TOTAL Fringe Expense	\$	90,849 \$	102,240 \$	109,182 \$	115,375 \$	122,127

Note: The fringe expense includes the cash payments for NYS Pension & OPEB, but does not include the accrued cost.

#### Non Personnel Service Operating Expense

Professional Services & Contracts	\$ 112,034	\$ 121,260	\$ 131,021 \$	134,399 \$	135,975
Pharmaceuticals	\$ 263,314	\$ 300,390	\$ 343,421 \$	374,893 \$	404,366
Medical, Blood, Other Supplies	72,047	72,335	78,585	82,496	85,925
Supplies & Materials	\$ 335,361	\$ 372,725	\$ 422,006 \$	457,389 \$	490,291
Other Operating Expenditures	\$ 9,178	\$ 8,475	\$ 9,597 \$	9,970 \$	10,307
TOTAL Non Personnel Service Expense	\$ 456,573	\$ 502,460	\$ 562,624 \$	601,758 \$	636,573

# Reconciliation FY21 Budget to FY21 Projected (in millions)

	(in )	millions)
1 Excess (Deficiency) Revenues over Expenses (FY21 Budget)	\$	(37.2)
2 Clinical Growth & Strategic Plan		34.1
3 Timing of Investment in Clinical and Research Initiatives		2.4
4 Timing of Capital & Strategic Investments		18.4
5 All Other		0.5
6 Excess (Deficiency) Revenues over Expenses (FY21 Projected)	\$	18.2

## FY 2022 Budgeted # of FTE's and # of Employees

<b>Functional Classification</b>	Total # Employees	Total # Full Time	Total # FTE's
Clinical / Clinical Research / Academic	2,280	1,932	2,080
Scientific / Academic	190	170	179
Administrative and Other	824	700	755
Total All Functional Areas	3,293	2,802	3,013

#### Sources of Funding:

The Source of funding for the projected workforce is: Patient Service Revenues - Government and Private Payers Grants and Contracts Donations New York State Funding

## New Revenue Enhancement and Cost Reduction Initiatives

203.6(i)

As part of the Institute's long range strategic plan, investments are being made in clinical operations. These investments are critical to meeting the projected demand for oncology services and expanding access to Roswell Park's services.

**Revenue Enhancements and Cost Reduction Initiatives:** 

Clinical Growth / Strategic Plan Cost reduction efforts (\$ in Millions) \$14.7M In process

# FY2021 to FY2025 Material Non-Recurring Resources

203.6(j)

The Institute is projecting non-recurring capital contribution revenues of approximately \$4.2 million in FY21, \$5.6M in FY22, \$6.8M in FY23, \$0.4M in FY24 and \$0.2 million in FY25. These contributions are expected to assist in funding the continued growth at Roswell Park.

## FY22 Material Shift in Resources Between Years

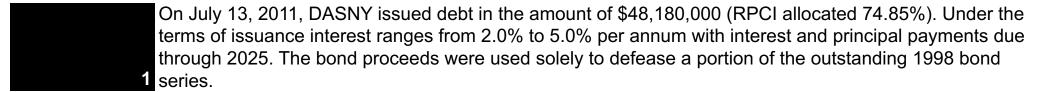
Capital Projects and Strategic Investments can span multiple years. These projects are approved prior to initiation, and due to the magnitude of certain projects there can be an approved balance to carry forward to the next fiscal year. Carry over balances are determined and approved by executive leadership as part of the planning process for the next fiscal year. Department of Health

		in Millions					
		Prop		Projection	Projection		Projection
	Borrowed Debt Outstanding	FY	•	FY23	FY24		FY25
PBC revenues are	1 DASNY Debt issuance 7/13/2011						
pledged to repayment	2 DASNY Debt issuance 10/21/2016						
of the following DASNY	3 Capital lease obligations						
indebtedness issued	Debt outstanding at March 31st year end	\$	69.6 \$	51.9	\$ 34	1.0 \$	6 18.3
through New York State							

	in 000's									
		Bond	s	Capital Lea	ases					
Scheduled Debt Service Payment	Р	Principal	Interest	Principal	Interest					
For the Year ending March 31										
2021	\$	16,051	\$4,424	\$25 \$	152					
2022		16,877	3,619	32	151					
2023		17,707	2,772	38	150					
2024		17,878	1,894	45	149					
2025		15,651	1,079	53	147					
2026-2030		13,978	349	393	701					
Thereafter		—	_	3,905	1,392					
		\$98,142	\$14,137	\$4,493 \$	2,843					

\*All debt is issued. There is currently no proposed debt.

PBC revenues are pledged to repayment of the following DASNY indebtedness issued through New York State Department of Health:



On October 21, 2016, DASNY issued debt in the amount of \$144,810,000 (RPCI allocated 80.76%). Under the terms of issuance interest ranges from 3.0% to 5.0% per annum with interest and principal payments due through 2025. The bond proceeds were used solely to defease a portion of the outstanding 2003, 2004-1, 2004-2 and 2005 bond series.

On June 1, 2012, RPCIC entered into a capital lease obligation to rent 226 parking spaces for a 35 year period. Under terms of the agreement, the cost of capital is estimated at 3.4% per annum with interest and principal payments due through 2047.

## Debt Service/Pledged Revenue and Debt Limited Levels (in 000's)

			Debt Service
D	ebt Service	Pledged	Percent of
	FY22	Revenues	Pledged Revenues
\$	2,386 \$	786,756	0.3%
\$	18,111 \$	786,756	2.3%
\$	20,496	-	2.6%
	D \$ \$ \$	\$      2,386  \$ \$     18,111  \$	FY22 Revenues   \$ 2,386 \$ 786,756   \$ 18,111 \$ 786,756

\*Pledged revenues are defined in accordance with RPCI bond documents

	FY22 Budget		
Facilities and Infrastructure	\$	22,477	
Clinical, Scientific & Administrative Equipment		15,544	
Information Technology		18,091	
Total Capital Expenditures	\$	56,112	

### Certification

### CERTIFICATION

By checking this box, I certify that the OSC Budget Request (Part 203) submission is complete and to the best of my knowledge and belief after reasonable inquiry, the information provided in this submission is accurate and correct. This information has been presented to and accepted by the authority's board.

Chief Operating Officer Roswell Park Cancer Institute Corporation

Presented to The Roswell Park Board of Directors on March 17, 2021 Approved by the Board of Director's on March 17, 2021