# Roswell Park Cancer Institute Corporation Section 203 Budget Filing Fiscal Year 2020 - 2021

**Proposed** 



January 31, 2020

#### Public Authority Relationship with Unit of Government

203.6(a)

#### Roswell Park Comprehensive Cancer Center

The institute was founded in 1898 and became a State Institute in 1911. In 1971, it was one of the first three institutions certified as a comprehensive cancer center by the National Cancer Institute. As such, it is committed to combat cancer through basic research, clinical research and treatment, and professional and public education. Presently, there are 49 such centers designated in the United States. The institute is a 133 licensed bed facility and an ambulatory care center containing 15 multidisciplinary care centers with a staff of over 3,200 members, including clinical staff physicians, residents, fellows, and research staff. The primary physical plant covers several city blocks in downtown Buffalo.

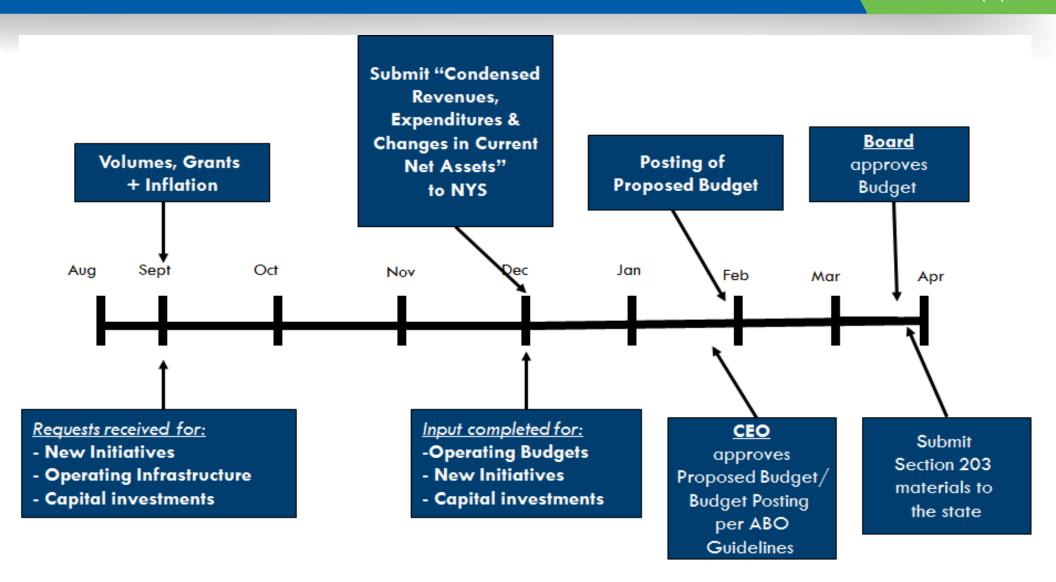
The operation of the Institute transferred from the New York Department of Health to the RPCI Corporation on January 1, 1999. In order to meet the demands of the changing health care marketplace and to promote the strengths and capabilities of the Institute, Chapter 5 of the Laws of 1997 added a new Title 4 to Article 10-c of the Public Authorities Law authorizing the RPCI Corporation. This legislative authorization was intended to change the Institute's governance structure to afford it market and managerial flexibility. Among the special powers granted by the legislation to the Corporation were the powers to contract with the State to operate, manage, superintend and control the Institute, and to establish, collect, and adjust fees, rental and other charges in connection with the operation of the Institute.

Pursuant to subdivision 2 of Section 403 of the Public Health Law, added by such chapter, the Department of Health, acting on behalf of the State, entered into an Operating Agreement with RPCI Corporation pursuant to which operating responsibility for the Institute was transferred to RPCI Corporation effective January 1, 1999, and giving RPCI Corporation substantial independence operating the Institute, including the power to establish operating budgets, to establish and implement strategic business plans, to create subsidiary and affiliated entities, to enter into affiliations and alliances with other health care providers and to establish, collect and adjust fees, rentals and other charges in connection with the operation of the Institute.

Revenues generated by the Corporation as a result of operating the Institute are considered to be revenues of the State for the purpose of its bond payment, and are required to be deposited into the Roswell Park Cancer Institute Debt Service Account of the Health Income Fund for payment of debt service on the Bonds. The Department of Health retains responsibility for paying debt service on the Bonds. After allowing for accumulation of a debt service reserve for the Institute, the remaining revenues are transferred to Roswell Park Cancer Institute Income Account of the Health Income Fund. After allowing for a balance for refunds these revenues are, in turn, transferred to RPCI Corporation.

RPCI Corporation's responsibility is to ensure the fiscal and programmatic integrity of the facility. To achieve this objective, the Corporation has updated the strategic plan for the Institute which includes major programmatic and scientific, as well as, fiscal goals. Some of the key goals include the recruitment of top-tier clinical and scientific talent; developing a methodology to monitor the effectiveness of programs and faculty; enhancing financial viability through revenue and expense controls; building a strong and profitable biotechnology transfer program in collaboration with peer facilities; emphasis on clinical and translational research; as well as developing and implementing new clinical trials and establishing a cancer disease management and clinical outcomes program.

The Institute is a formally designated unit of the Graduate School of the University of New York at Buffalo and has numerous affiliation agreements with other educational institutions and hospitals. Training provided by the Institute under these arrangements includes medical, nursing and medical research.



#### **Budget Assumptions**

- Revenue assumptions:
  - Base volumes
    - NTC's +7.4%
    - Admits +5.2%
    - Days +2.4%
    - Outpatient Visits +6.5%
  - Rate assumptions
    - Payer rates as negotiated
    - Governmental payer rates per regulations
- Sources of revenues:
  - Includes private and governmental contracts, grants and donations, and funding from New York State
- Staffing:
  - At current levels, adjusted for productivity standards, new initiatives, strategic research initiatives and infrastructure
- Future collective bargaining costs:
  - Bargaining unit increases for FY21 include assumed Step and COLA per negotiated contracts

#### Inflation:

- Salaries Steps and COLA factored in as previously noted
- Fringe Benefits increased consistent with salaries
- Pharmaceuticals (inflation, utilization, new therapies) ~15.3%
- Medical supplies, blood products, office supplies, purchased services +1.8%

#### Programmatic Goals:

- Expand local community presence
- Implementation of Roswell Park's strategic plan, including
  - Continue to enhance ability to provide CAR-T cell therapy as a treatment option for patients
  - Expand access to Roswell Park through WNY and statewide collaborative opportunities, including Ontario
  - Structure an innovative cancer program to deliver transformational science, including Immunotherapy and personalized medicine
- Implementation of strategic research initiatives
- Expand capabilities for commercializing Roswell Park innovations (via Global Biotech and Cancer Therapies)
- Optimize new information technology solutions and infrastrucure

203.6(d)

- Outcome of Final NYS Budget
- Strategic Research Initiatives
  - Increasing costs and competition
  - Delays or changes to strategic research initiatives may impact budget projections
- Continued Uncertainty of Federal Budget
  - NCI Funding
  - Medicare & Medicaid reimbursement
  - DSH funding
- Managed Care
  - Increasing role of national insurance companies for commercial and Medicare Advantage plans
  - Increasing use of limited and tiered networks and ACO's
  - Benefit designs continue to require higher cost share (copays/coinsurance/deductible) for patients for certain services
- Increasing benefit cost and liability driven by post retirement health (OPEB)

203.6(d)

- Required labor rate increases outpacing healthcare reimbursement increases
- Physical capacity to meet demand for clinical services
- Ability to invest in accordance with strategic plan
- Potential shift to single payor system in NYS
- Potential migration from hospital-based care to outpatient facilities

203.6(e)/203.6(g)

REVENUE & FUNDING SOURCES	ı	Last Year (Actual) FY19	(Esti	ent Year mated) Y20	Proposed Budget FY21		Proposed FY22	Proposed FY23	Proposed FY24
Operating Revenues		1110	<u>-</u>	120			1122	1 120	1124
Charges for Services	\$	726,921	\$	806,855 \$	863,0	93	\$ 918,817	\$ 979,600	\$ 1,023,286
Rental & Financing income		· —		· — ·	·	_	· —	· —	· -
Other Operating revenues		22,270		21,349	23,8	15	25,135	27,087	26,291
Non-operating Revenues									
Investment earnings		10,227		10,521	9,8	03	9,556	10,557	11,868
State subsidies/grants		102,607		102,607	102,6	07	102,607	102,607	102,607
Federal subsidies/grants						_	_	_	_
Municipal subsidies/grants						_	_	_	_
Public authority subsidies		_		_		—	_	_	_
Other Non-Operating Revenue		_		_		_	_	_	_
Proceeds from the issuance of debt		_		_		_	20,000	20,000	_
Total Revenues and Funding Sources		\$862,025	-	\$941,332	\$999,3	18	\$1,076,115	\$1,139,851	\$1,164,052
EXPENDITURES									
Operating expenditures									
Salaries and Wages		\$277,921		\$299,950	\$322,6	556	\$337,695	\$348,391	\$361,597
Other Employee Benefits		85,420		89,645	98,7	76	104,730	109,982	115,133
Professional Services and Contracts		105,596		109,146	122,8	41	122,109	125,384	127,185
Supplies and Materials		299,869		321,383	360,0	05	399,132	425,789	454,757
Other operating expenditures		7,263		7,416	7,7	91	7,900	8,187	9,412
Non-operating expenditures									
Payment of principal on bonds and financing arrangements		18,209		18,484	18,7		21,532		24,254
Interest and other fiscal charges on debt		2,730		2,428	2,0	37	2,481	3,006	2,399
Subsidies to other public authorities		_		_		—	_	_	_
Capital asset outlay		34,354		46,649	64,7		79,061	66,998	45,142
Miscellaneous		5,820		(4,868)	13,7	00	8,750	3,750	3,750
Total Expenditures		\$837,182	-	\$890,233	\$1,011,3	15	\$1,083,390	\$1,115,858	\$1,143,630
Capital Contributions		2,231		1,972	13,7	28	4,975	375	125
"Excess (deficiency) of revenues and capital contributions over expenditures"		\$27,074		\$53,071	\$1,7	31	\$(2,300)	\$24,368	\$20,547

### Cash Flow Projections (in millions)

203.5(h)

	Pr	Projected		ed Budgeted		dgeted	Budgeted	Budgeted
		FY20		FY21	ı	FY22	FY23	FY24
Excess/(Deficiency) of revenues and capital contributions over expenditures	\$	53.1	\$	1.7	\$	(2.3)	\$ 24.4	\$ 20.5
Other Changes in Unrestricted Cash		1.3		(30.0)		(12.7)	(5.0)	(5.5)
Cash Impact from Operations	\$	54.3	\$	(28.3)	\$	(15.0)	\$ 19.3	\$ 15.0

### Projected Operating Revenues -- Net Patient Service Revenue (Charges for Services) (in 000's)

203.5(d)

	FY20	FY21	FY22	FY23	FY24
	Projected	Budget	Budget	Budget	Budget
Volume Statistics					
New to Center	12,524	13,450	13,937	14,212	14,456
Admits	5,487	5,770	6,091	6,219	6,325
Days	43,797	44,833	46,888	47,824	48,648
Visits	283,675	302,148	318,907	324,332	329,336
Direct Patient Service Revenue					
RPCI IP Revenue	\$ 235,661	\$ 249,762	\$ 263,607 \$	270,788 \$	278,127
RPCI OP Revenue	452,259	496,534	531,543	582,474	617,591
Other	50,707	51,436	53,038	54,212	55,817
RPCI Total	\$ 738,627	\$ 797,732	\$ 848,188 \$	907,474 \$	951,535
CPP IP Revenue	\$ 18,611	\$ 19,802	\$ 21,888 \$	24,111 \$	26,478
CPP OP Revenue	47,786	49,973	52,242	52,620	52,934
CPP Total	66,397	69,775	74,130	76,731	79,412
Total Direct Patient Service Revenue	\$ 805,024	\$ 867,507	\$ 922,318 \$	984,205 \$	1,030,947
Other RPCI Patient Service Revenue	\$ 6,608	\$ 2,116	\$ 3,779 \$	3,174 \$	632
Other CPP Patient Service Revenue	758	700	700	700	700
Total Other Patient Service Revenue	\$ 7,366	\$ 2,816	\$ 4,479 \$	3,874 \$	1,332
Total Net Patient Service Revenue	\$ 812,390	\$ 870,323	\$ 926,797 \$	988,079 \$	1,032,279
RPCI Provision for Bad Debts	\$ 7,053	\$ 8,366	\$ 9,117 \$	9,647 \$	10,190
CPP Provision for Bad Debts	498	942	1,001	1,036	1,072
Total Provision for Bad Debts	\$ 7,551	\$ 9,308	\$ 10,118 \$	10,683 \$	11,262
Total Net Patient Service Revenue Net of Provision for Bad Debt	\$ 804,839	\$ 861,015	\$ 916,679 \$	977,396 \$	1,021,017
Grants and Contracts	2,017	2,077	2,139	2,204	2,270
Total Charges for Services	\$ 806,856	\$ 863,092	\$ 918,818 \$	979,600 \$	1,023,287

## Projected Operating Revenues — Other Operating Revenue (in 000's)

203.5(d)

		FY20	FY21	FY22	FY23	FY24
(in thousands)	P	rojected	Budget	Budget	Budget	Budget
Cafeteria	\$	2,177 \$	2,241 \$	2,264 \$	2,286 \$	2,309
Parking		3,024	3,108	3,139	3,171	3,202
Rebates (VHA/Utilities)		2,637	2,684	2,710	2,737	2,765
Network Affiliations, Agreements & Partnerships		6,113	6,907	7,354	7,464	7,575
LSB - UB Reimbursement		1,100	1,000	1,010	1,020	1,030
Rental Income		138	138	139	141	142
Aids Hotline		132	132	133	135	136
New Programs with external funding		3,206	4,219	3,909	3,498	1,112
Strategic Initiatives		1,225	1,730	2,810	4,959	6,322
All Other		1,597	1,656	1,666	1,677	1,697
Projected Operating Revenues	\$	21,349 \$	23,815 \$	25,135 \$	27,087 \$	26,291

### Salary & Fringe and Non Personnel Service Operating Expense (in 000's)

203.5(e)/203.5(f)

	FY20 Projected			FY23 Budget	FY24 Budget
<u>Salaries</u>		<u> </u>	Budget	<u> </u>	
Salaries and Wage Costs	299,950	322,656	337,695	348,391	361,597
TOTAL Personnel Service Expense	299,950	322,656	337,695	348,391	361,597
<u>Fringe</u>					
NYS Pension Expense & TIAA CREF	28,883	30,209	32,096	33,396	34,342
Health Insurance: Active	24,977	27,507	29,158	30,907	32,762
Health Insurance: OPEB Payments	11,274	12,670	14,048	15,182	16,371
Other Fringe	24,511	28,389	29,428	30,496	31,658
TOTAL Fringe Expense	89,645	98,776	104,730	109,982	115,133

Note: The fringe expense includes the cash payments for NYS Pension & OPEB, but does not include the accrued cost.

#### Non Personnel Service Operating Expense

Professional Services & Contracts	109,146	122,841	122,109	125,384	127,185
Pharmaceuticals	258,395	291,043	327,857	354,024	382,295
Medical, Blood, Other Supplies	62,988	68,962	71,275	71,765	72,462
Supplies & Materials	 321,383	360,005	399,132	425,789	454,757
Other Operating Expenditures	7,416	7,791	7,900	8,187	9,412
TOTAL Non Personnel Service Expense	\$ 437,945 \$	490,637 \$	529,141 \$	559,360 \$	591,354

### Reconciliation FY20 Budget to FY20 Projected (in millions)

203.6(f)

	(in	millions)
1 Excess (Deficiency) Revenues over Expenses (FY20 Budget)	\$	(2.3)
2 Clinical Growth & Strategic Plan		12.4
3 Proceeds from Stock Divestiture of Partially Owned Subsidiary		10.0
4 Timing of Investment in Clinical and Research Initiatives		9.6
5 Third Party Revenue & Settlements		8.6
6 Investment Earnings		4.9
7 Favorable Variable Labor		4.0
8 Timing of Capital & Strategic Investments		3.9
9 All Other		2.0
10 Excess (Deficiency) Revenues over Expenses (FY20 Projected)	<u>\$</u>	53.1

Functional Classification	Total # Employees	Total # Full Time	Total # FTE's
Clinical / Clinical Research / Academic	2,207	1,893	1,989
Scientific / Academic	202	183	190
Administrative and Other	752	674	701
Total All Functional Areas	3,160	2,750	2,880

#### **Sources of Funding:**

The Source of funding for the projected workforce is:

Patient Service Revenues - Government and Private Payors

**Grants and Contracts** 

**Donations** 

New York State Funding

#### New Revenue Enhancement and Cost Reduction Initiatives

As part of the Institute's long range strategic plan, investments are being made in clinical operations. These investments are critical to meeting the projected demand for oncology services and expanding access to Roswell Park's services.

Major Gap Closing Components:	
	(\$\$ in millions)
Clinical Growth / Strategic Plan	\$8.0M
Transformation Savings Program (incremental)	\$0.4M

The Institute is projecting non-recurring capital contribution revenues of approximately \$2.0 million in FY20, \$6.7M in FY21, \$5.0M in FY22, \$0.4M in FY23 and \$0.1 million in FY24. These contributions are expected to assist in funding the continued growth at Roswell Park.

#### FY21 Material Shift in Resources Between Years

203.6(k)

Capital Projects and Strategic Investments can span multiple years. These projects are approved prior to initiation, and due to the magnitude of certain projects there can be an approved balance to carry forward to the next fiscal year. Carry over balances are determined and approved by executive leadership as part of the planning process for the next fiscal year.

(in millions)

PBC revenues are pledged to repayment of the following DASNY indebtedness issued through New York State Department of Health

	P	roposed				
		Budget	Projectio	n	Projection	Projection
<b>Borrowed Debt Outstanding</b>		FY21	FY22		FY23	FY24
1 DASNY Debt issuance 7/13/2011						_
2 DASNY Debt issuance 10/21/2016						
3 Capital lease obligations						
Debt outstanding at March 31st year end	\$	86.6	\$	9.6 \$	51.9	\$ 34.0

in Millions

in 000's

\$19,345

\$4,512 \$

		Bonds	6	Capital Leases		
Scheduled Debt Service Payment		Principal	Interest	Principal	Interest	
For the Year ending March 31					_	
2020	\$	15,293	\$5,208	\$20 \$	153	
2021		16,051	4,424	25	152	
2022		16,877	3,619	32	151	
2023		17,707	2,772	38	150	
2024		17,878	1,894	45	149	
2025-2029		29,629	1,428	349	714	
Thereafter		_	_	4,003	1,526	

\$113,435

2,996

<sup>\*</sup>All debt is issued. There is currently no proposed debt.

PBC revenues are pledged to repayment of the following DASNY indebtedness issued through New York State Department of Health:

On July 13, 2011, DASNY issued debt in the amount of \$48,180,000 (RPCI allocated 74.85%). Under the terms of issuance interest ranges from 2.0% to 5.0% per annum with interest and principal payments due through 2025. The bond proceeds were used solely to defease a portion of the outstanding 1998 bond series.

On October 21, 2016, DASNY issued debt in the amount of \$144,810,000 (RPCI allocated 80.76%). Under the terms of issuance interest ranges from 3.0% to 5.0% per annum with interest and principal payments due through 2025. The bond proceeds were used solely to defease a portion of the outstanding 2003, 2004-1, 2004-2 and 2005 bond series.

On June 1, 2012, RPCIC entered into a capital lease obligation to rent 226 parking spaces for a 35 year period. Under terms of the agreement, the cost of capital is estimated at 3.4% per annum with interest and principal payments due through 2047.

### Debt Service/Pledged Revenue and Debt Limited Levels (in 000's)

203.5(g)/203.6(l)

				Debt Service
	D	ebt Service	Pledged	Percent of
Debt Service as a percentage of Pledged Revenues*		FY21	Revenues	Pledged Revenues
1 DASNY Debt issuance 7/13/11	\$	4,723 \$	757,695	0.6%
2 DASNY Debt issuance 10/21/16	\$	15,752 \$	757,695	2.1%
Total	\$	20,475	_	2.7%

<sup>\*</sup>Pledged revenues are defined in accordance with RPCI bond documents

### Capital Summary (in 000's)

	FY21 Budget	
Facilities and Infrastructure	\$	16,177
Clinical, Scientific & Administrative Equipment		19,825
Information Technology		28,737
Total Capital Expenditures	\$	64,739

#### **CERTIFICATION**

By checking this box, I certify that the OSC Budget Request (Part 203) submission is complete and to the best of my knowledge and belief after reasonable inquiry, the information provided in this submission is accurate and correct. This information has been presented to and accepted by the authority's board.

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Chief Operating Officer
Roswell Park Cancer Institute Corporation

Presented to The Roswell Park Board of Directors on March 26, 2020 Approved by the Board of Director's on March 26, 2020